Yuma County is located in the southwestern corner of Arizona. The County encompasses 5,518 square miles and borders three states in two countries: California to the west across the Colorado River, Sonora, Mexico, to the south, and Baja California, Mexico to the west. According to the 2020 US Census data, the population in Yuma County is 203,881 with a Hispanic population of 64%. Yuma County has 120 miles of US-Mexico International border. There are four (4) incorporated cities and eight (8) unincorporated cities within the County. We are home to two military bases and two International Ports of Entry with one being a commercial Port of Entry.
Yuma County's main economic drivers are agriculture, seasonal tourism, military, and international trade. High-speed broadband is essential to project and grow these local economic sectors and provide for competitive positioning in the present and future. The County must upgrade communications networks and invest in cost-saving and labor-saving technologies.

Agriculture, tourism, and the military are Yuma County's principal industries. Two military bases, US Marine Corps Air Station (MCAS) and US Army Yuma Proving Ground (YPG), call Yuma County home. Agriculture is a $3.2 billion business annually, employing tens of thousands of workers. The population of Yuma County increases by 80,000 to 100,000 residents each November through March due to winter visitors from Canada and the northern and northwestern U.S., as well as an agricultural workforce that increases to support the winter vegetable season.

Like most rural communities, Yuma County struggled significantly with connectivity during the pandemic. A lack of access to reliable, high-speed, high capacity internet in Yuma County continues to negatively affect a large percentage of the County's population. In an effort to close the growing digital divide, Yuma County Government has approved the design and construction of a middle mile fiber backbone network that will combine with a Fiber-to-the-Premise (FTTP) phased construction plan to bring high-speed internet to a large section of unserved and underserved residents throughout Yuma County. Yuma County is partnering with ALLO Communications, through its wholly owned subsidiary, ALLO Arizona, LLC, an experienced, fixed broadband provider to apply for this Arizona Commerce Authority Rural broadband grant to provide reliable, high-speed broadband availability to a significant portion of the County.

Project Description and Timeline

Yuma County is in dire need of adequate broadband service throughout the majority of the County, as confirmed by the National Telecommunications and Information Administration's (NTIA's) Broadband Availability map. This map has been used to determine the "unserved" and "underserved" populations in Arizona. The map identifies a large County population with service below 25/3 Mbps (a copy of the map is attached).

Community leaders in Yuma County have acknowledged that residents had inadequate internet service for years and were in the process of developing a plan to bring high-speed internet service to the residents. This process was expedited because of the need spotlighted by the Coronavirus pandemic.

The lack of reliable, high capacity internet service is more apparent in South and East County where population is substantially less dense than the urbanized area of the City of Yuma. The City of San Luis has continually struggled with increasing demands for broadband due to increasing population and the growing importance of border trade and commerce. It has seen tremendous population growth and industrial activity. The City of San Luis has two Ports of Entry, two industrial parks and a state detention center. The State has approved construction of two new elementary schools and a new high school in South County in the next year due to population growth.

Yuma County as a whole faces many challenges due to the lack of reliable connectivity and internet in rural areas that affect the education system, health care, public safety, border security, and agriculture. High-speed internet services are not available in many County locations and affordability is a concern for residents and businesses. Fast, reliable data service is important to schools, public offices, private businesses, and individuals, and is an important element for the future, as more technologies are developed to enhance life at home and work.

During the pandemic, there was a significant demand for reliable, high-speed internet (symmetrical download and upload speeds, low latency) as employees and students were video conferencing, uploading school assignments, and utilizing cloud storage. Yuma School Districts had to find creative methods to reach students living in unserved and underserved areas of the County. Telehealth became a critical need and a good alternative to in-person consultation with doctors, but only if the patients have internet connectivity. As Yuma County continues to grow, both in population density and in our economy, technological support systems will become even more critical for planning, service delivery, and monitoring purposes.

Yuma County's ADBG-22 Rural Project will consist of the construction of a middle-mile backbone (laying approximately 140 miles of underground fiber optics) in the County and an initial final mile installation (of approximately 27 miles) in the City of San Luis, Arizona. Through our partnership with ALLO, we have identified critical service areas within the County. Yuma County will be contracting with ALLO to design and build the middle mile backbone infrastructure needed to support high-speed, high capacity transmission through fiber optic lines. ALLO will provide the initial final miles for this Project and has made a commitment to invest [redacted] for the final miles of FTTP on this Project. ALLO has also committed to invest more than [redacted] to further connect businesses and households over the next 5 years (letter is attached). The middle mile will substantially be underground. The underground middle-mile backbone will be owned by the County. The County will lease access to service providers at a consistent, fair price, which allows service providers to reduce the cost to consumers. This will allow connection to more households and businesses throughout the County. After the completion of the FTTP project, the network will have the capacity to connect 62,236 households with a population of 175,975 residents, 9,254 businesses, and 203 anchor institutions.

The Project will establish and accelerate the enhancement of broadband infrastructure in the area by enabling connectivity in rural and municipal areas of the County.

Specifically, the middle mile will enable last-mile fiber service to the communities of Yuma, San Luis, Fortuna Foothills, Somerton, and Wellton providing reliable high-speed broadband service through the FTTP network. The project will enable virtually unlimited speeds and reduced costs across the County. Without the middle-mile component, these communities will not have competitive connections for wireless services, commercial carrier services, or inter-city projects today or in the future. The creation of the middle mile will provide future opportunities for economic growth and development.

The Yuma County Broadband Project will address the needs of Yuma County by:

- Increasing broadband access to the Yuma County population who have do not have access to high-speed internet capabilities or are critically underserved
- Increasing the speed of existing fiber connections
- Providing lower costs to end-users

The result of the project will be a gigabit society where residents communicate with governmental entities, schools, and businesses. Learning, working, and entertainment from home or at other locations are optimized. The middle-mile network will open the door to allow communications companies to provide key services to last-mile customers in the County including world-class internet, fiber broadband connectivity, video/television, and voice services. Yuma County along with ALLO will offer specific solutions to the end-user and create a superior experience in capabilities and price.

The County is on the threshold of a major growth spurt that necessitates the demand for information technology. Agriculture and related industries provide an important source of employment and revenue for Yuma. Majority of the nation's winter vegetables come from Yuma County. The University of Arizona in cooperation with local farmers are continuing to develop new technologies and crop resilience methods to enhance yields and increase profit margins. However, new technologies require internet connectivity.

Many businesses and rural residents in Yuma County do not have the high-capacity digital services that are required for the County to compete economically. These shortcomings have been limiting factors affecting the availability of jobs, educational opportunities, public safety, and healthcare services in such areas. There are significant implications in positioning many of these communities for increased external investment and growth. Fiber is key for economic growth in Yuma County. ALLO will work with the County to develop a Gigabit Society. The proposed network will allow the communities to attract new businesses and retain/expand existing businesses, providing them the opportunity to compete in the global market.

The Project will benefit governmental institutions, education, healthcare, agriculture, businesses, and consumers directly or indirectly by enabling high-speed bandwidth connections, internet solutions, wholesale services, cost-efficiency, and many other benefits through the construction of a middle-mile network with redundancy for the region. Preliminary layout of the middle mile throughout the County and the final mile within the City of San Luis (preliminary layout maps attached).

The Project will be completed in phases depending on ease of design and permitting constraints. Timeline of completion is activation of service to the first customer by December 2022 and completion of the Project by February 2024. Expectation is reliable, high-speed, high capacity connectivity available to all businesses and residents in Yuma County within five (5) years. Yuma County is committed to the maintenance of the middle mile upon completion beyond the five (5) year grant requirement. Service providers will be the owners of the final mile and maintenance of such.

Project Description and Timeline - Development

In order to activate home service, construction of the middle mile is critical to the overall Project. Yuma County had a Broadband Task Force for this project that involved all the local municipalities and community leaders for a few years. The availability of funds from the American Rescue Plan Act accelerated the process.

Yuma County issued a formal Request for Proposal in July 2021 for a vendor to design and build the middle mile backbone. An evaluation committee was formed to evaluate the various proposals submitted for the project with estimated cost proposals. ALLO was recommended by the committee as the best firm for this Project. ALLO brings forth the experience in broadband as a service provider, and is ready to commit millions of investment to our community.

Yuma County Board of Supervisors authorized the contract with ALLO for the middle mile on January 26, 2022 not to exceed [redacted]. If awarded the ADBG-22 grant, the County would be able to expand the ALLO contract to extend the backbone, thereby increasing the number of households and anchor institutions to the project. ALLO, as a private sector partner, is committed to provide [redacted] investment as the final mile matching for this project. Since the Project is already proceeding as this grant application is being submitted, Yuma County would have no issue commencing the Project within three (3) months of executed Agreement with AZ Commerce Authority and complete the Project within two (2) years. Federal language was identified in the County's procurement and ALLO's contract since the County anticipated using American Rescue Plan Act funds for the Project.

Yuma County currently does not have any other partnerships involved in the proposed Project. The construction timeline provided in this application is an estimate based on an assumption of normal permitting, procurement, and construction intervals. The FTTP Broadband Project will provide 1+ Gigabits per second (GBPS) service with symmetrical speeds (delivering the same download and upload speeds). The technology to be used is conduit and fiber for middle-mile connections which will enable FTTP, wholesale, wireless, and other connectivity. The technology is proven and provides much-needed initial and redundant middle-mile connectivity.

ALLO's in-house Design Team has already created actionable plan sets using GIS information and computer modeling for the fiber optic cable designs. Experts from ALLO and its construction contractor partner will work the County and community stakeholders to refine the designs to meet the community's needs.

ALLO will deploy its standard-sized community design consisting of one central office/fiber hut, featuring Calix XGS-PON (10 Gigabit Symmetrical Passive Optical Network) equipment to provide the community with the full suite of residential and business services. The first service areas will be active approximately 1 year after the start of construction. ALLO's defined and predictable process relies on collaboration and cooperation with Yuma County and electric utilities for effective construction processes for the launch of service areas. Ease of design and construction dictate which areas are constructed first, with more complicated areas completed later. The latter often take much longer to design and evaluate cost-efficient construction solutions. Therefore, construction of the middle mile will be accomplished in phases. Project construction is projected to begin this summer, 2022, with Project completion by February 2024. Connectivity for consumers should be available by the end of 2022. A Gantt chart of the estimated Project timeline is attached.

Description of the Partnership

ALLO has designed, constructed, maintained, and provided services for ubiquitous fiber networks since 2004. ALLO began expanding its fiber network throughout Nebraska, Colorado, and Arizona with a passion for providing greater access and a goal to close the digital divide. ALLO is making a substantial economic impact in its communities, helping to meet the technology needs of businesses and residents.

ALLO has an experienced 800-person operation, which has proven successful throughout numerous cities and public-private partnership models. ALLO has over 100,000 customers and generates more than [redacted] in annual revenue.

ALLO currently provides (or is in the process of providing) communications services to 28 communities across Nebraska, Colorado, and Arizona totaling one (1) million population. Cities with populations of 1,400 to 290,000 are included in this total, representing the depth of ALLO's model.

ALLO's network is designed to provide 10 Gbps service to all households with current offered speeds up to 2.5 Gbps. ALLO currently offers and supports broadband services to commercial entities up to 100 Gbps.

ALLO provides gigabit connectivity at a price of [redacted] including hosted Wi-Fi and wireless router for residential customers, which can be bundled with television and/or phone for additional cost savings. Additionally, 2.5 Gbps is offered at [redacted], 500 Mbps symmetric is offered at [redacted], and 50 Mbps symmetric is offered at [redacted].

ALLO's service platform also includes a private (not internet-based) local telephone solution, and a world-class IPTV video solution. ALLO offers several bundling options for combining services, which provides cost savings to customers.

Dark pricing is in the [redacted] on a 10-year lease, and approximately [redacted] on a 20-year lease.

Emergency Broadband Benefit Program and Lifeline

ALLO has utilized local, state, federal, and ALLO corporate programs to encourage the adoption of world-class communication through education and financial contributions. ALLO is currently participating in the Federal Communications Commission's Affordable Connectivity Program (formerly the Emergency Broadband Benefit Program) to help lower the cost of high-speed internet for eligible households during the COVID-19 pandemic. Eligible households receive free installation, a free Wi-Fi 6 router, and a [redacted]

ALLO also participates in the Federal Lifeline telecom, part of the Universal Service Fund, which provides broadband and voice services at a program substantially reduced cost for qualified residents on government assistance. These programs meaningful efforts to ensure all families are connected for working, learning, entertainment, and full participation in the digital society.

The party or parties that will perform the infrastructure construction

Yuma County is the applicant and will be the overall administrator for the grant funds. Yuma County will contract with ALLO to provide the design and construction for the underground installation of the fiber optics for the middle mile backbone. ALLO has agreed to be a partner for the Project and is willing to commit [redacted] of final mile connection in the City of San Luis as part of the Project, commitment letter is attached. Both the County and ALLO will be involved in the project construction process. Procurement of a third-party construction contractor will be utilized for certain tasks. The construction vendor selection process will focus on contractors and managers that are familiar with Yuma County and ALLO's construction and safety expectations. Both Yuma County and ALLO will provide oversight of these contractors to ensure the network is built to the designed specifications. Yuma County will assign a Project Manager to oversee construction of this Project.

Quality will be checked by the County, ALLO, and other competent personnel to verify appropriate construction standards, meet budget expectations, and ensure completion timeliness. The construction of a highly dependable network in a cost- and time-efficient manner is the goal for all involved. Safety is a focus throughout the project.
ALLO will provide design, splicing, restoration, construction management, locating, surveillance, sales, provisioning, and many other tasks during construction as well as post-construction operations and maintenance. Yuma County will provide the oversight to ensure all contractors, including ALLO, follow appropriate and necessary project construction and grant standards.

Yuma County receives and operate millions of dollars in grant funds annually. Yuma County's Finance Department will ensure audit compliance and the Grants Division will work closely with the AZ Commerce Authority to ensure grant compliance.

ALLO will provide a dedicated Project Manager who will office in Yuma County throughout the deployment and implementation of the project. The Project Manager will have oversite for all aspects of the project and will report and meet with designated County team members on a weekly basis, at minimum, to review the Gantt charts and weekly reporting package, construction issues as well as to adjust activities to meet expectations.

Project Key Personnel

Yuma County: [redacted]

ALLO:

The resumes of the key personnel listed in the above are attached.

Yuma County's ABDG-22 application includes both middle mile and final mile infrastructure. Due to the complexity of a public / private partnership, it is important to consider potential impacts of maintaining infrastructure versus becoming a service provider. As a result, Yuma County is applying for the grant. The grant will allow us to maximize the miles of the backbone for the project to be built. As part of the project, ALLO is committed to invest its own funds to construct the initial phase of the final miles in the City of San Luis. This ensures compliance with statutes regarding the gift clause and the use of public funds.

Commitment funding to the Project by Yuma County will be from the American Rescue Plan Act, State and Local Fiscal Recovery Fund, [redacted]. The funds are available today and will be remitted for the design and construction of the Project during the estimated timeline above. The County match will be part of the grant agreement. ALLO has also provided Yuma County with a commitment letter agreeing to [redacted] for the final mile construction within the City of San Luis. Additionally, ALLO expects to invest an additional [redacted] in Yuma County constructing FTTP networks and connecting additional customers.

The ACA grant funding will make it possible to provide connections to the communities of Yuma, San Luis, Fortuna Foothills, Somerton, and Wellton that otherwise would not be eligible for FTTP connections as well as rural areas that would affect our agricultural industry and water conservation. Without the [redacted] grant from the AZ Commerce Authority, Yuma County would only have funds to build one portion of the backbone transmission lines. The grant will ensure the middle mile backbone is through the majority of the unserved and underserved areas of Yuma County.

The nature of the Project consists of boring underground and installing 140 miles of conduit with fiber optics for the main middle mile infrastructure or the backbone of the

broadband. Since the Project will traverse through multiple jurisdictions, progress for this work will be accomplished in phases as permits are approved for the work. There will be some underground and some above ground lines installed within the City of San Luis for the final mile to serve businesses and residents in San Luis. Projection for completion of the project is within two years. Once the backbone is completed, service providers can request access to the line to serve their customers. ALLO has already indicated that they expect to invest [redacted] over the next five years as a service provider in the County once the backbone is in place. Yuma County will continue to seek funds to add more lines to the backbone infrastructure to additional outlying areas. Our projection is that 95% of businesses and residents will have reliable, high-speed, high capacity connection by 2027.

The proposed Project will provide future development in Yuma County that will significantly benefit from the proposed FTTP network, particularly in the Eastern and Southern portions of the County, where the population is unserved or underserved.

Development in East County includes the Solar Plant in the Tacna/Hyder area, Far West Water (purchased by NW Natural Holding Co.), the Exceptional Health Care Hospital (being constructed near the Fortuna Foothills area), as well as new subdivisions being constructed, and potential agricultural housing.

Anticipated new development in the City of San Luis is a new elementary school, commercial industrial park, new residential subdivisions and shopping centers. Existing anchor institutions that will benefit from the Project in San Luis are the two Ports of Entry, commercial plazas, the newly built San Luis Health Clinic by Border Health, City of San Luis public buildings such as City Hall, Senior Center, Community Center, and Cultural Center. Due to the cross border trade, logistics operations are expanding at the border.

Project Approach – a Full Service Solution

ALLO's Design and Engineering team has performed an initial GIS-based analysis of the Yuma County middle mile network, and initial final mile designs have been completed.

The business approach ALLO intends to use for the Yuma County project will mirror the approach used in its other markets. The business model includes all stages of the project, from design through construction to sales, installation, and ongoing support. ALLO's process often reduces the overall cost of construction by more than 30 percent.

Design & Feasibility – ALLO will design the network using its playbook, auto-design programs, and available GIS information for the County and existing utilities to provide an optimized plan for the fiber network. An integral part of this process includes collaboration with the County to utilize local knowledge and expertise, including detailed knowledge of city-owned assets, construction requirements, upcoming capital projects, and permitting processes. The network construction cost will continue to be refined with a reasonable, safe build interval. Once all parties approve the project and financial arrangement, ALLO's proven construction management processes will be utilized in

order to minimize construction and operational risk as well as reduce overall costs. The current GIS design will be finalized with inputs from local utility experts and the ALLO construction team, resulting in a final comprehensive design for the defined area.

Construction Process – The construction process will be managed by ALLO utilizing a third-party construction contractor. The construction vendor selection process will focus on contractors and managers that are familiar with Yuma County and ALLO's construction and safety expectations. ALLO will provide oversight of these contractors to ensure the network is built to the designed specifications. Quality will be checked by the County, ALLO, and others to verify appropriate construction standards, meet budget expectations, and ensure completion timeliness. The construction of a highly dependable network in a cost and time-efficient manner is the goal for all involved. Safety is a focus throughout the project.

Connection to ALLO's Service Platform and Network Operations Center – Concurrent with the construction effort, redundant connections to ALLO's service platform and Network Operations Center (NOC) will be completed. The connections will enable ALLO's NOC and service platform for the County.

Service Launch – Within six (6) months after the start of construction, portions of the network will be completed and offered for use by the County, key institutions, and carriers.

Project Will Improve Redundancy and Reliability

Most of Yuma County lacks the competitive fiber-rich connectivity necessary to enable modern communications and internet technologies. The Yuma County Middle Mile network was specifically designed to provide the necessary redundant connectivity to enable FTTP connections in rural and municipal areas. The fiber networks are designed to be a perpetual business with appropriate upgrades for the future. Existing networks have been operational for 15 years and are expected to be utilized for 30+ additional years.

Other Project Outcomes

The Year 2020 exposed the digital divide between the many households within Yuma County. The majority of students were required to learn virtually from home. A large percentage of those students either did not have high-speed internet or no internet at all, which resulted in lagging behind their peers. Bringing a reliable connection to these underserved households will significantly increase the chances of success for these students.

Many areas of the County include a growing retirement population. This population understands and embraces new technology and has a keen awareness of the power of broadband access.

Yuma County's health sector is moving into new technologies including telemedicine and telehealth services that are transforming healthcare delivery. These services

depend on reliable high-speed broadband communications for secure high-definition medical-grade video conferencing and rapid transport of medical imaging and other types of patient data. Broadband networks can carry video, audio, images, and data to distantly located expert physicians and advanced nurse practitioners. This creates a direct more efficient care of the patent, especially in life-or-death situations.

In recent years, network problem disruptions have affected 911 centers, healthcare facilities, and other critical services. Improving the reach, reliability, and capacity of broadband networks is critically important in order to provide deliver timely, high-quality healthcare to the residents of Yuma County.

The Public Safety sector relies on access to a high-speed internet connection, particularly in the rural areas of the County. The dependability of traffic cameras has become a game-changer for the industry. It allows officials to track suspicious vehicles throughout different areas of the County. This in turn allows them to track drug and human trafficking citizens that are breaking the law and yields a higher rate of apprehension making the County a safer place.

The recent influx of undocumented migrants and asylum seekers crossing the border is at a record high. Homeland Security needs advanced, reliable, and flexible technology to protect the border, which is critical to the safety of Yuma County. This technology will ensure that critical data is shared at speeds to provide well-informed decisions and actions in real-time.

Agriculture is a major economic driver for Yuma County and plays a critical role in the community. The Ag community has become increasingly reliant on broadband connectivity. The connectivity of land, equipment, and infrastructure drives the ability to manage digital data at farm and ranch levels. Access to check commodity prices online and complete paperwork electronically has become essential. GPS technology allows farmers to measure water and fertilizer input for their crops. They can also access smart drone technology which helps lower the cost of labor and creates a more sustainable resource for managing their farms.

The Yuma County Broadband Project will provide a meaningful step to make Yuma County one of the most connected counties in the country. With the publicly owned Middle Mile solution, rural and agricultural technologies will be enabled vital economic growth and efficiencies.

Type	Project	Applicant	GEOID
Rural	Yuma County	Yuma County - ALLO Communications	0427000100
Rural	Yuma County	Yuma County - ALLO Communications	0427000200
Rural	Yuma County	Yuma County - ALLO Communications	0427000301
Rural	Yuma County	Yuma County - ALLO Communications	0427000302
Rural	Yuma County	Yuma County - ALLO Communications	0427000402
Rural	Yuma County	Yuma County - ALLO Communications	0427000403
Rural	Yuma County	Yuma County - ALLO Communications	0427000404
Rural	Yuma County	Yuma County - ALLO Communications	0427000501
Rural	Yuma County	Yuma County - ALLO Communications	0427000502
Rural	Yuma County	Yuma County - ALLO Communications	0427000600
Rural	Yuma County	Yuma County - ALLO Communications	0427000700
Rural	Yuma County	Yuma County - ALLO Communications	0427000800
Rural	Yuma County	Yuma County - ALLO Communications	0427000901
Rural	Yuma County	Yuma County - ALLO Communications	0427000902
Rural	Yuma County	Yuma County - ALLO Communications	0427000903
Rural	Yuma County	Yuma County - ALLO Communications	0427000907
Rural	Yuma County	Yuma County - ALLO Communications	0427000908
Rural	Yuma County	Yuma County - ALLO Communications	0427000909
Rural	Yuma County	Yuma County - ALLO Communications	0427000910
Rural	Yuma County	Yuma County - ALLO Communications	0427001001
Rural	Yuma County	Yuma County - ALLO Communications	0427001003
Rural	Yuma County	Yuma County - ALLO Communications	0427001004
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Rural	Yuma County	Yuma County - ALLO Communications	0427010915
Rural	Yuma County	Yuma County - ALLO Communications	0427010916
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Rural	Yuma County	Yuma County - ALLO Communications	0427011107
Rural	Yuma County	Yuma County - ALLO Communications	0427011108
Rural	Yuma County	Yuma County - ALLO Communications	0427011112
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Rural	Yuma County	Yuma County - ALLO Communications	0427011116
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Rural	Yuma County	Yuma County - ALLO Communications	0427011118
Rural	Yuma County	Yuma County - ALLO Communications	0427011119
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Rural	Yuma County	Yuma County - ALLO Communications	0427011121
Rural	Yuma County	Yuma County - ALLO Communications	0427011122
Rural	Yuma County	Yuma County - ALLO Communications	0427011123
Rural	Yuma County	Yuma County - ALLO Communications	0427011124
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Rural	Yuma County	Yuma County - ALLO Communications	0427011802
Rural	Yuma County	Yuma County - ALLO Communications	0427012100
Rural	Yuma County	Yuma County - ALLO Communications	0427980003
Rural	Yuma County	Yuma County - ALLO Communications	0427980004
Rural	Yuma County	Yuma County - ALLO Communications	0427980005
Rural	Yuma County	Yuma County - ALLO Communications	0427980006